

Message Text

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PAGE 01 STATE 305071
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C O N F I D E N T I A L STATE 305071

E.O. 11652: GDS

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SUBJECT: US/JAPAN GIFA NEGOTIATIONS

1. IN THE SECOND DAY OF THE THIRD SESSION OF THE US-JAPAN GIFA NEGOTIATIONS, DISCUSSIONS FURTHER DEFINED AREAS OF AGREEMENT AND DISAGREEMENT ON POSITIONS OF USG AND GOJ ON BOTH INTERIM AND LONG TERM ARRANGEMENTS. HARD CORE ISSUES IN THE DRAFT LONG TERM AGREEMENT CONTINUE TO BE REFERENCES TO ANADROMOUS SPECIES, MARINE MAMMALS AND DEFINITION OF HIGHLY MIGRATORY SPECIES. REFERENCES TO ANADROMOUS SPECIES ARE SURFACING AS THE MOST DIFFICULT TO RESOLVE. THE USDEL RECEIVED A LENGTHY EXPLANATION FROM THE JAPAN DEL ON THE RATIONALE FOR THEIR POSITION ON ANADROMOUS SPECIES.

2. A SMALL WORKING GROUP CONVENED TUESDAY P.M. TO PROVIDE JAPAN DEL FURTHER INSTRUCTIONS ON PROCEDURES IN APPLYING FOR PERMITS TO FISH WITHIN THE 200-MILE ZONE.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 305071

3. ON WEDNESDAY A.M. THE USDEL PRESENTED ITS VIEWS ON MANAGEMENT OF ANADROMOUS SPECIES. IF PRESENTED FORMALLY AND ACCEPTED BY GOJ, THESE WOULD IN EFFECT TERMINATE A DIRECTED FISHERY BY JAPAN ON SALMON OF US ORIGIN BUT WOULD PERMIT FISHING OF SALMON OF ASIATIC IN THE US

CONSERVATION ZONE. THE JAPAN DEL REJECTED THE VIEWS OF

THE USDEL INSISTING THAT IN YEARS OF LARGE SALMON RUNS, JAPAN SHOULD HAVE ACCESS TO SALMON OF US ORIGIN.

4. WEDNESDAY P.M. BOTH DELEGATIONS EXPLAINED THE REQUIREMENTS OF THEIR RESPECTIVE GOVERNMENTS CONCERNING CONTENT OF THE INTERIM AGREEMENT. THE USDEL PROVIDED JAPAN DEL WITH A DRAFT INTERIM AGREEMENT TO REPLACE THE ONE ORIGINALLY SUBMITTED BY THE GOJ. THE JAPAN DEL REQUESTED THAT IT BE PERMITTED TO SUBMIT A COUNTER PROPOSAL. THE USDEL AGREED AND RECEIVED THE DRAFT AGREEMENT WEDNESDAY NIGHT.

5. COMMENT:

ACCORDING TO INFORMATION GAINED AT INFORMAL DISCUSSIONS WITH TWO OF THE SENIOR MEMBERS OF THE JAPAN DEL, THE TWO ISSUES THAT WILL CONTINUE TO CAUSE THE MOST PROBLEMS WILL BE RESOLUTION OF DIFFERENCES OF POSITION ON THE ANADROMOUS ISSUE AND DEVELOPMENT OF A SATISFACTORY STATEMENT TO SERVE AS THE INTERIM AGREEMENT. JAPAN DEL BELIEVES ACCEPTANCE OF US VIEWS ON ANADROMOUS SPECIES WOULD BE PREJUDICIAL TO THEIR POSITION ON OBTAINING ACCESS TO SALMON OF THE WESTERN BERING SEA IN NEGOTIATIONS WITH USSR AT A LATER DATE. THE INTERIM AGREEMENT SUBMITTED BY JAPAN DEL CONTAINS A DISCLAIMER TO THE EFFECT THAT NOTHING IN THE AGREEMENT SHALL PREJUDICE THE POSITION OF EITHER GOVERNMENT IN REGARD TO ANY QUESTION PERTAINING

CONFIDENTIAL

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PAGE 03 STATE 305071

TO THE LAW OF THE SEA. THIS IS NOT ACCEPTABLE TO THE USG. RESOLUTION OF THESE AND OTHER PROBLEMS MAY PREVENT SUCCESSFUL COMPLETION OF GIFA NEGOTIATIONS THIS SESSION.

ROBINSON

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